

# Development Control Committee



*St Edmundsbury*  
BOROUGH COUNCIL

<b>Title:</b>	<b>Agenda</b>												
<b>Date:</b>	<b>Thursday 3 January 2019</b>												
<b>Time:</b>	<b>PART A Commences at 10.00am</b> <b>PART B Commences not before 1.00pm</b> (see list of agenda items for further details)												
<b>Venue:</b>	<b>Conference Chamber</b> <b>West Suffolk House</b> Western Way Bury St Edmunds IP33 3YU												
<b>Full Members:</b>	<p style="text-align: center;"><b>Chairman</b> Jim Thorndyke</p> <p style="text-align: center;"><b>Vice Chairmen</b> David Roach and Andrew Smith</p> <table style="width: 100%; border: none;"> <tr> <td style="width: 33%;"><u>Conservative</u> <u>Members (12)</u></td> <td style="width: 33%;">Carol Bull Mike Chester Terry Clements Robert Everitt Paula Fox</td> <td style="width: 33%;">Susan Glossop Ian Houlder Peter Stevens Vacancy</td> </tr> <tr> <td><u>Charter Group</u> <u>Members (2)</u></td> <td>David Nettleton</td> <td>Julia Wakelam</td> </tr> <tr> <td><u>Haverhill Indys</u> <u>Member (1)</u></td> <td>John Burns</td> <td></td> </tr> <tr> <td><u>Independent</u> <u>(non-group)</u> <u>Member (1)</u></td> <td>Jason Crooks</td> <td></td> </tr> </table>	<u>Conservative</u> <u>Members (12)</u>	Carol Bull Mike Chester Terry Clements Robert Everitt Paula Fox	Susan Glossop Ian Houlder Peter Stevens Vacancy	<u>Charter Group</u> <u>Members (2)</u>	David Nettleton	Julia Wakelam	<u>Haverhill Indys</u> <u>Member (1)</u>	John Burns		<u>Independent</u> <u>(non-group)</u> <u>Member (1)</u>	Jason Crooks	
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<b>Interests – Declaration and Restriction on Participation:</b>	Members are reminded of their responsibility to declare any disclosable pecuniary interest not entered in the Authority's register or local non pecuniary interest which they have in any item of business on the agenda (subject to the exception for sensitive information) and to leave the meeting prior to discussion and voting on an item in which they have a disclosable pecuniary interest.												
<b>Quorum:</b>	Six Members												

**SITE VISITS WILL BE HELD ON THURSDAY 20 DECEMBER 2018 AT THE FOLLOWING TIMES (please note all timings are approximate):**

**The coach for Committee Members will depart West Suffolk House at 9.30am sharp and will travel to the following sites:**

- 1. Planning Application DC/17/0339/FUL - Land to the South of A1088 and Crown Lane, Crown Lane, Ixworth, IP31 2EH**  
Planning Application - Access road to serve residential development  
**Site visit to be held at 9.50am**
- 2. Planning Application DC/18/0544/HYB - Land North of Green Acre, Thetford Road, Ixworth Thorpe, IP31 1QP**  
Hybrid Planning Application - (i) Full Planning Application - Demolition of 3no. existing dwellings and (ii) Outline Planning Application (Means of Access to be considered) - for up to 5no. Dwellings  
**Site visit to be held at 10.10am**
- 3. Planning Application DC/18/1925/HH - Briar Cottage, Bury Lane, Stanton**  
Householder Planning Application - Oak cart lodge and office  
**Site visit to be held at 10.35am**
- 4. Planning Application DC/18/0068/FUL - 26 Angel Hill, Bury St Edmunds, IP33 1UZ**  
Planning Application - (i) Ground floor retail unit; (ii) 4 no. flats on first and second floor (following demolition of existing building). As amended by plans and documents received on 14 August 2018 removing garden areas  
**Site visit to be held at 11.15am**
- 5. Planning Application DC/18/1443/FUL - No's 2-4 St. Andrews Street North and Land to Rear of No's 106-108 Risbygate Street, Bury St. Edmunds, IP33 1TZ**  
Planning Application - (i) Change of use from shops and offices A1/B1 to 3no. dwellings - 2-4 St Andrews Street North (ii) 2no. dwellings (demolition of existing accommodation/garage building and partial boundary wall) - Land to rear of 106-108 Risbygate Street  
**Site visit to be held at 11.40am**

**The coach will then return to West Suffolk House to allow for a short comfort break (approximately 12.00-12.15pm) before re-embarking and travelling to the following sites:**

- 6. Planning Application DC/18/1187/FUL - Land South of Chapelwent Road, Haverhill, CB9 9SB**  
Planning Application - 87no. dwellings with associated infrastructure  
**Site visit to be held at 1.00pm**
- 7. Planning Application DC/18/2154/FUL - 23 Rookwood Way, Haverhill, CB9 8PB**  
Planning Application - 1no. storage building (following removal of part of existing industrial building)  
**Site visit to be held at 1.25pm**

**On conclusion of the site visits, the coach will return to West Suffolk House by the approximate time of 2.20pm.**

**Committee  
administrator:**

**Helen Hardinge**

Democratic Services Officer

**Tel:** 01638 719363

**Email:** [helen.hardinge@westsuffolk.gov.uk](mailto:helen.hardinge@westsuffolk.gov.uk)

**DEVELOPMENT CONTROL COMMITTEE:  
 AGENDA NOTES**

Subject to the provisions of the Local Government (Access to Information) Act 1985, all the files itemised in this Schedule, together with the consultation replies, documents and letters referred to (which form the background papers) are available for public inspection online here:

<https://planning.westsuffolk.gov.uk/online-applications/>

All applications and other matters have been considered having regard to the Human Rights Act 1998 and the rights which it guarantees.

**Material Planning Considerations**

**1. It must be noted that when considering planning applications (and related matters) only relevant planning considerations can be taken into account. Councillors and their Officers must adhere to this important principle which is set out in legislation and Central Government Guidance.**

**2. Material Planning Considerations include:**

- Statutory provisions contained in Planning Acts and Statutory regulations and Planning Case Law
- Central Government planning policy and advice as contained in Circulars and the National Planning Policy Framework (NPPF)
- The following Planning Local Plan Documents

<b>Forest Heath District Council</b>	<b>St Edmundsbury Borough Council</b>
Forest Heath Local Plan 1995	St Edmundsbury Borough Council Core Strategy 2010
The Forest Heath Core Strategy 2010, as amended by the High Court Order (2011)	St Edmundsbury Local Plan Policies Map 2015
Joint Development Management Policies 2015	Joint Development Management Policies 2015
	Vision 2031 (2014)
<b>Emerging Policy documents</b>	
Core Strategy – Single Issue review	
Site Specific Allocations	

- Supplementary Planning Guidance/Documents eg. Affordable Housing SPD
- Master Plans, Development Briefs
- Site specific issues such as availability of infrastructure, density, car parking
- Environmental; effects such as effect on light, noise overlooking, effect on street scene
- The need to preserve or enhance the special character or appearance of designated Conservation Areas and protect Listed Buildings
- Previous planning decisions, including appeal decisions
- Desire to retain and promote certain uses e.g. stables in Newmarket.

3. The following are **not** Material Planning Considerations and such matters must not be taken into account when determining planning applications and related matters:

- Moral and religious issues
  - Competition (unless in relation to adverse effects on a town centre as a whole)
  - Breach of private covenants or other private property / access rights
  - Devaluation of property
  - Protection of a private view
  - Council interests such as land ownership or contractual issues
  - Identity or motives of an applicant or occupier
4. Section 38(6) of the Planning and Compulsory Purchase Act 2004 requires that an application for planning permission must be determined in accordance with the Development Plan (see table above) unless material planning considerations indicate otherwise.
5. A key role of the planning system is to enable the provision of homes, buildings and jobs in a way that is consistent with the principles of sustainable development. It needs to be positive in promoting competition while being protective towards the environment and amenity. The policies that underpin the planning system both nationally and locally seek to balance these aims.

### **Documentation Received after the Distribution of Committee Papers**

Any papers, including plans and photographs, received relating to items on this Development Control Committee agenda, but which are received after the agenda has been circulated will be subject to the following arrangements:

- (a) Officers will prepare a single Committee Update Report summarising all representations that have been received up to 5pm on the **Thursday** before each Committee meeting. This report will identify each application and what representations, if any, have been received in the same way as representations are reported within the Committee report;
- (b) the Update Report will be sent out to Members by first class post and electronically by noon on the **Friday** before the Committee meeting and will be placed on the website next to the Committee report.

Any late representations received after 5pm on the **Thursday** before the Committee meeting will not be distributed but will be reported orally by officers at the meeting.

### **Public Speaking**

Members of the public have the right to speak at the Development Control Committee, subject to certain restrictions. Further information is available on the Councils' website:

<https://www.westsuffolk.gov.uk/planning/upload/Guide-To-Having-A-Say-On-Planning-Applications.pdf>

## **DEVELOPMENT CONTROL COMMITTEE: DECISION MAKING PROTOCOL**

The Development Control Committee usually sits once a month. The meeting is open to the general public and there are opportunities for members of the public to speak to the Committee prior to the debate.

### **Decision Making Protocol**

This protocol sets out our normal practice for decision making on development control applications at Development Control Committee. It covers those circumstances where the officer recommendation for approval or refusal is to be deferred, altered or overturned. The protocol is based on the desirability of clarity and consistency in decision making and of minimising financial and reputational risk, and requires decisions to be based on material planning considerations and that conditions meet the tests set out in the National Planning Policy Framework (paragraph 206). This protocol recognises and accepts that, on occasions, it may be advisable or necessary to defer determination of an application or for a recommendation to be amended and consequently for conditions or refusal reasons to be added, deleted or altered in any one of the circumstances below.

- Where an application is to be deferred, to facilitate further information or negotiation or at an applicant's request.
- Where a recommendation is to be altered as the result of consultation or negotiation:
  - The presenting Officer will clearly state the condition and its reason or the refusal reason to be added/deleted/altered, together with the material planning basis for that change.
  - In making any proposal to accept the Officer recommendation, a Member will clearly state whether the amended recommendation is proposed as stated, or whether the original recommendation in the agenda papers is proposed.
- Where a Member wishes to alter a recommendation:
  - In making a proposal, the Member will clearly state the condition and its reason or the refusal reason to be added/deleted/altered, together with the material planning basis for that change.
  - In the interest of clarity and accuracy and for the minutes, the presenting officer will restate the amendment before the final vote is taken.
  - Members can choose to;
    - delegate the detailed wording and reason to the Assistant Director (Planning and Regulatory);
    - delegate the detailed wording and reason to the Assistant Director (Planning and Regulatory) following consultation with the Chair and Vice Chair(s) of Development Control Committee.
- Where Development Control Committee wishes to overturn a recommendation and the decision is considered to be significant in terms of overall impact; harm to the planning policy framework, having sought advice from the Assistant Director (Planning and Regulatory) and the Assistant Director (Human Resources, Legal and Democratic) (or Officers attending Committee on their behalf);

- A final decision on the application will be deferred to allow associated risks to be clarified and conditions/refusal reasons to be properly drafted.
  - An additional officer report will be prepared and presented to the next Development Control Committee detailing the likely policy, financial and reputational etc risks resultant from overturning a recommendation, and also setting out the likely conditions (with reasons) or refusal reasons. This report should follow the Council's standard risk assessment practice and content.
  - In making a decision to overturn a recommendation, Members will clearly state the material planning reason(s) why an alternative decision is being made, and which will be minuted for clarity.
- In all other cases, where Development Control Committee wishes to overturn a recommendation:
    - Members will clearly state the material planning reason(s) why an alternative decision is being made, and which will be minuted for clarity.
    - In making a proposal, the Member will clearly state the condition and its reason or the refusal reason to be added/deleted/alterd, together with the material planning basis for that change.
    - Members can choose to;
      - delegate the detailed wording and reason to the Assistant Director (Planning and Regulatory)
      - delegate the detailed wording and reason to the Assistant Director (Planning and Regulatory) following consultation with the Chair and Vice Chair(s) of Development Control Committee
- Member Training
    - In order to ensure robust decision-making all members of Development Control Committee are required to attend annual Development Control training.

## **Notes**

Planning Services (Development Control) maintains a catalogue of 'standard conditions' for use in determining applications and seeks to comply with the Planning Practice Guidance.

Members/Officers should have proper regard to probity considerations and relevant codes of conduct and best practice when considering and determining applications.

# Agenda

## Part A

(commences at 10am)

**Page No**

**1. Apologies for Absence**

**2. Substitutes**

Any Member who is substituting for another Member should so indicate together with the name of the relevant absent Member.

**3. Minutes**

**1 - 22**

To confirm the minutes of the meeting held on 6 December 2018 (copy attached).

**4. Planning Application DC/18/1187/FUL - Land South of Chapelwent Road, Haverhill**

**23 - 60**

Report No: **DEV/SE/19/001**

Planning Application - 87no. dwellings with associated infrastructure

**5. Planning Application DC/17/0339/FUL - Land to the South of A1088 and Crown Lane, Crown Lane, Ixworth**

**61 - 94**

Report No: **DEV/SE/19/002**

Planning Application - Access road to serve residential development

**6. Planning Application DC/18/0068/FUL - 26 Angel Hill, Bury St Edmunds**

**95 - 120**

Report No: **DEV/SE/19/003**

Planning Application - (i) Ground floor retail unit; (ii) 4 no. flats on first and second floor (following demolition of existing building). As amended by plans and documents received on 14 August 2018 removing garden areas

*On conclusion of the above items the Chairman will permit a short break*



## **Part B**

(commences not before 1pm)

**Page No**

- 7. Planning Application DC/18/0034/FUL - Suffolk Business Park, Rougham Tower Avenue** **121 - 146**  
Report No: **DEV/SE/19/004**
- DC/18/0034/FUL | Planning Application – i) Construction of Agricultural dealership building with associated offices, servicing and repairs of agricultural machinery, parking, access, cleaning facility and outside storage and display areas of agricultural machinery for sale (sui generis use) ii) Construction of new access road with cycle ways and footpaths, pumping station, substation and associated landscaping
- 8. Planning Application DC/18/1443/FUL - No's 2-4 St. Andrews Street North and Land to Rear of No's 106-108 Risbygate Street, Bury St. Edmunds** **147 - 166**  
Report No: **DEV/SE/19/005**
- Planning Application - (i) Change of use from shops and offices A1/B1 to 3no. dwellings - 2-4 St Andrews Street North (ii) 2no. dwellings (demolition of existing accommodation/garage building and partial boundary wall) - Land to rear of 106-108 Risbygate Street
- 9. Planning Application DC/18/1018/FUL - Land at Queens Hill, Chevington** **167 - 212**  
Report No: **DEV/SE/19/006**
- Planning Application - (i) change of use of site from agriculture use (Sui Generis) to equine educational establishment (Class D1); (ii) conversion of existing agricultural storage barn to stables, tack room and storage; (iii) 1no. Manège; (iv) 1no. rural worker's dwelling and (v) 1no. classroom building
- 10. Planning Application DC/18/0544/HYB - Land North of Green Acre, Thetford Road, Ixworth Thorpe** **213 - 226**  
Report No: **DEV/SE/19/007**
- Hybrid Planning Application - (i) Full Planning Application - Demolition of 3no. existing dwellings and (ii) Outline Planning Application (Means of Access to be considered) - for up to 5no. Dwellings

- 11. Planning Application DC/18/2154/FUL - 23 Rookwood Way, Haverhill** **227 - 240**  
Report No: **DEV/SE/18/008**  
Planning Application - 1no. storage building (following removal of part of existing industrial building)
- 12. Planning Application DC/18/1925/HH - Briar Cottage, Bury Lane, Stanton** **241 - 250**  
Report No: **DEV/SE/19/009**  
Householder Planning Application - Oak cart lodge and office
- 13. Planning Application DC/18/2243/HH & DC/18/2244/LB - Manor House, Church Road, Great Barton, Bury St Edmunds** **251 - 262**  
Report No: **DEV/SE/19/010**  
Householder Planning Application - single storey rear extension with associated alterations